

# TOWN PLANNING SCHEME POLICY NO. 47: TOWN CENTRE PARKING AND TRANSPORTATION

Adopted on the 21<sup>st</sup> April 2020 in accordance with Clause 8.2 of Town Planning Scheme No. 3.

### LOCAL PLANNING POLICY NO. 47 - TOWN CENTRE PARKING AND SUSTAINABLE TRANSPORTATION

#### 1. INTRODUCTION

The Council seeks to promote the 'inner core' of the Denmark town centre as the key commercial area in the Shire; making it an even better place to visit, shop, enjoy and stay. The Council's vision is that the Denmark town centre has a high level of amenity and activity and a well-defined sense of place. This includes promoting development which activates the town centre, including outside usual business hours, such as cafes, restaurants and small bars.

To achieve the above, the Council seeks to promote business activity, encourage appropriate redevelopment and development and promote sustainable transportation options such as walking and cycling. To assist in implementing this, until at least the finalisation of a new Local Planning Scheme, the Council will support varying certain planning standards to achieve stated Policy objectives.

Although an adequate supply of convenient parking is essential, the Council also appreciates that car parking areas should not dominate the structure of the town centre given it may make the town centre less attractive and vibrant. There is already adequate parking to support the town centre on private property, in the street and in public parking areas without unduly constraining new development with excessive parking requirements. Relaxing the parking requirements is one way in which the land use planning system can assist to incentivise development.

Other requirements and standards of the Scheme, Policy 26.1 and Policy 31 continue to apply including the preferred location and design of car parking and delivery areas and the requirement to pave/seal/linemark and drain carparking and access areas.

This Policy applies to change of land use applications, where an intensification of land use is proposed, development and redevelopment applications within the area as defined in Figure 1.

#### 2. POLICY BASIS

This is a local planning policy prepared under the *Planning and Development (Local Planning Schemes) Regulations 2015* and the *Shire of Denmark Town Planning Scheme No. 3* (the 'Scheme').

More specifically, this Policy applies Clause 6.2 of the Scheme, that allows for the modification of any development standard, and establishes the consistent manner in which Council agrees to relax specific Scheme parking requirements.

#### 3. OBJECTIVES

The objectives of this Policy are to:

• promote business activity along with appropriate redevelopment and development in the town centre;

**Document Control** 

Draft Policy Council Adoption: Final Policy Council Adoption: Policy Review Date: Officer Responsible: SOD File Ref: 15 October 2019 (Item 8.1.2) – Resolution No. 071019 21 April 2020 (Item 8.1.3) – Resolution No. 060420 As required

2 | P a g e

Director of Assets & Sustainability PLN.70.M

- assist in creating a vibrant town centre that is increasingly resilient;
- establish guidelines relating to the rate of providing car parking bays for redevelopment, new development and changes of use;
- facilitate the provision of adequate parking facilities within the town centre;
- provide guidance as to when the local government may vary the parking provisions of the Scheme for development within the town centre; and
- promote sustainable transportation including walking and cycling.

#### 4. DEFINITIONS

Definitions in this Policy are as per the Scheme and those outlined below:

- 'Device' means a thing to or in which one or more bicycle frame(s) and wheels can be locked, and includes rails, bicycle lockers and bicycle compounds.
- 'End-of-trip facilities' are secure bicycle storage and other secure 'end of trip' facilities such as lockers and showers.
- 'Parking bays' means parking spaces.

#### 5. POLICY PROVISIONS

#### 5.1 General

This Policy supports a reduction in the number of car parking spaces set in Appendix XI – Parking Standards in the Scheme for uses in Table 1 for the area shown in Figure 1. The Policy also sets a lower rate for cash-in-lieu payments to facilitate appropriate development and redevelopment.

Table 1 – Comparison of Parking Space Requirements				
1. Land use	2. Scheme Parking Space Requirements	3. Local Planning Policy No. 47 Parking Space Requirements		
Consulting Rooms	First Consultant 4 bays	1 per 40m <sup>2</sup> of Gross Leasable Area		
	Additional Consultants 4 bays	(gla)		
	each			
Offices Premises	1 per 40m² gla	1 per 40m² gla		
and				
Commercial				
Places of Public	1 per 4 persons	1 per 40m² gla		
Assembly				
and Entertainment				
Restaurants	1 per 4 persons	1 per 40m² gla		
Retail shops	1 per 40m² gla	1 per 40m² gla		
Small bars	Not applicable (n/a) – the local	1 per 40m² gla		
	government generally applies			
	1 per 4 persons			
Cafes	1 per 4 persons	1 per 40m² gla		
Alfresco dining	n/a	No spaces required		
Residential uses	n/a	As per the R-Codes, unless varied		
		in an approved Local		

**Document Control** 

Draft Policy Council Adoption: 15 October 2019 (Item 8.1.2) – Resolution No. 071019

Final Policy Council Adoption: 21 April 2020 (Item 8.1.3) – Resolution No. 060420

Policy Review Date: As required

Officer Responsible: Director of Assets & Sustainability

SOD File Ref: PLN.70.M

		DevelopmentPlan;
		parking to be provided on-site
Short-stay	n/a	At least one bay per unit or as
accommodation		determined by the local
		Government;
		parking to be provided on-site
Uses not listed in	Refer to Clause 5.21 of the	The local government will
Appendix XI of the	Scheme.	determine the number of parking
Scheme		spaces having regard to:
		<ul> <li>the nature of the proposed</li> </ul>
		use;
		<ul> <li>the number of employers</li> </ul>
		and employees likely to be
		employed or accommodated
		with the proposed use of the
		land;
		<ul> <li>the likely demand for visitor</li> </ul>
		parking;
		• the orderly, proper and
		sustainable planning of the
		area;
		<ul> <li>the times of peak usage and</li> </ul>
		opportunities to share
		parking;
		<ul> <li>this Policy and its objectives;</li> </ul>
		and
		<ul> <li>any other matter</li> </ul>
		considered relevant by the
		local government.

<sup>\*</sup> The lower parking space rate in column 3 above applies where agreed sustainable transport measures are provided to the satisfaction of the local government; guidelines are provided in this Policy.

The local government reserves the right to amend rates for the provision of on-site car parking spaces when circumstances change such as the creation of a more resilient town centre or to reflect a new Local Planning Scheme.

#### 5.2 Car parking

#### **Existing development**

The local government shall determine the extent of car parking required in each case, having regard to the extent of the floor space extensions and the nature of the land use.

Where redevelopment of an existing approved building is proposed, then the gross leasable area (gla) of the existing building will be deleted from the gross leasable area (gla) of the new building for determining additional car parking requirements (i.e. provided that existing

#### **Document Control**

Director of Assets & Sustainability Officer Responsible: SOD File Ref:

PLN.70.M

parking bay numbers are retained, additional parking is only required for new floor space established). This provision is therefore not intended as a control or means to achieve retrospective provision of car parking to service an existing development.

#### Residential & Short-stay (Holiday Accommodation) development

All parking for residential and short-stay developments, whether free-standing or as a component of mixed-use development, shall be provided on-site.

#### Non-residential development

In the town centre, except for resident car spaces and staff car spaces expressly agreed to by the local government, all car parking areas must be freely available to the general public. Closure of car parks, at certain times, for reasons of security or other agreed reasons may be approved by the local government.

#### Special purpose bays

In addition to the provision of car parking spaces, the local government may where relevant require the provision of areas for parking of vehicles for people with disability and parking bays marked exclusively for the use of motor cycles, delivery and services vehicles, taxis, buses, coaches, courier services and for other relevant forms of motorised transport.

#### Joint use of parking facilities

Clause 5.22 of the Scheme allows for Council to consider sharing of parking areas by land uses whose peak parking demand times do not coincide.

#### Cash-in-lieu of on-site parking

Even with a reduction of car parking space standards set in this Policy, there will be instances where the required number of car parking bays cannot be provided on site for nonresidential development. In these instances, the local government will consider the applicant meeting the difference through a cash-in-lieu payment.

Clause 5.23 of the Scheme sets out the method of calculation of cash-in-lieu payments for car parking. In summary, the payments relate to what it would have cost in terms of the land value along with sealing and draining the car parking spaces and vehicular manoeuvring areas. To facilitate appropriate development the local government will accept a subsidised rate for cash-in-lieu parking.

The rate is \$5000 per car parking space for 2019/20 which is indexed to the Australian Consumer Price Index. The local government will set the cost per car parking space in the adopted Fees & Charges.

**Document Control** 

Draft Policy Council Adoption: Final Policy Council Adoption: Policy Review Date: Officer Responsible: SOD File Ref:

15 October 2019 (Item 8.1.2) - Resolution No. 071019 21 April 2020 (Item 8.1.3) - Resolution No. 060420

As required

Director of Assets & Sustainability

PLN.70.M

Where desirable to facilitate the conservation of a heritage place, or to enhance or preserve heritage values of a place included on the Heritage List or within a Heritage Precinct, a cashin-lieu payment may be provided up to a maximum of 100% of the car parking and vehicular manoeuvring costs.

#### Modifying development standards and requirements for parking

Where, in the opinion of the local government, conditions are such as to render full compliance with the provisions of this Policy impractical, the local government may permit such departures as are warranted in the circumstances of the case.

The local government will require the proponent to appropriately justify modifications to development standards and requirements for car parking provision. In addition to considering clause 6.2 of the Scheme, the local government will consider variations to this Policy based on the merits of the application and the objectives of this Policy.

#### 5.3 Sustainable transportation

#### Support for sustainable transportation

The local government supports sustainable transport, including walking and cycling, and acknowledges the need to facilitate supportive environments including bicycle parking and end-of-trip facilities. New developments should endeavour to include bicycle parking alongside car parking. Large-scale development will be encouraged to also provide end-of-trip facilities including lockers, change rooms and showers. The local government also promotes a town centre that is increasingly designed for pedestrians to assist in creating a more vibrant, economically stronger and socially safer place.

#### <u>Pedestrian movement and links</u>

The local government will seek to ensure there are safe and convenient routes for pedestrians, including disabled persons, between car parks and buildings on each development site.

The local government will seek to create a sense of place and positive environment for pedestrians by providing interest for pedestrians at ground level. Where new linkages are proposed which benefit the public, in the opinion of the local government, the local government may reduce parking requirements for development applications which propose and implement the new linkages. The pedestrian links should be convenient, attractive and safe.

#### Bicycle facilities and spaces

New development or major redevelopment are to provide facilities and spaces for bicycles for staff, customers/visitors and the public. Existing development will be encouraged to provide bicycle parking and end-of-trip facilities when upgrading developments.

#### Rate of bicycle parking provision

The local government will determine the number of bicycle spaces/facilities depending on the nature of the development. As a guide, the following minimum levels of bicycle parking should be provided on site as outlined in Table 2:

Table 2 – Rate of Bicycle Parking Provision		
Activity/ Use	Number of Bike Parking Spaces for Employers/Employees	
Residential	1 space per dwelling unit (storage unit)	
Short stay accommodation	1 space per 10 guest bedrooms	
Offices, commercial premises and retail shops	1 space per 150m <sup>2</sup> of gla	
Small bar, café, restaurant, eating establishments and hotels	1 space per 100m <sup>2</sup> of bars and public areas, including lounges, beer gardens and restaurants	
Other non – residential uses	1 space per 150m <sup>2</sup> of gla	

Development which provides bicycle facilities set out in Table 2 can seek a reduction in car parking provision outlined in Table 1.

#### Design of bicycle parking devices and facilities

Bicycle parking devices and facilities are installations that allow for the secure and convenient parking of bicycles. All bicycle parking is to comply with AS 2890.3 - Bicycle Parking Facilities and Austroads Part 14 – Bicycles.

Where the building is built up to the front boundary, the local government may accept short-term bicycle parking spaces being provided in the road reserve adjacent to the building, located so as to provide a minimum clear footpath width of 2.0m directly adjacent to the building unless otherwise approved by the local government, subject to the standards defined in AS 2890.3 being met. Long- term bicycle parking must be provided on site (not within the road reserve).

#### **Provision of End-of-Trip Facilities**

Major redevelopment and new development shall provide 'end-of-trip facilities' which include destination facilities provided for bicycle commuters such as showers, change rooms and lockers to the satisfaction of the local government.

#### 6. APPLICATION PROCEDURE

#### **Application requirements**

When applying for development approval, in addition to matters set out in the Application for Development Approval Form, the applicant may also be required to provide:

- a clear explanation of how the proposed parking supply has been calculated with relevant reference to this Policy;
- parking bays for people with disability;
- sustainable transportation facilities;
- turning templates for the likely maximum size of vehicles accessing the site; and
- a traffic impact statement or traffic management plan.

#### Assessment criteria

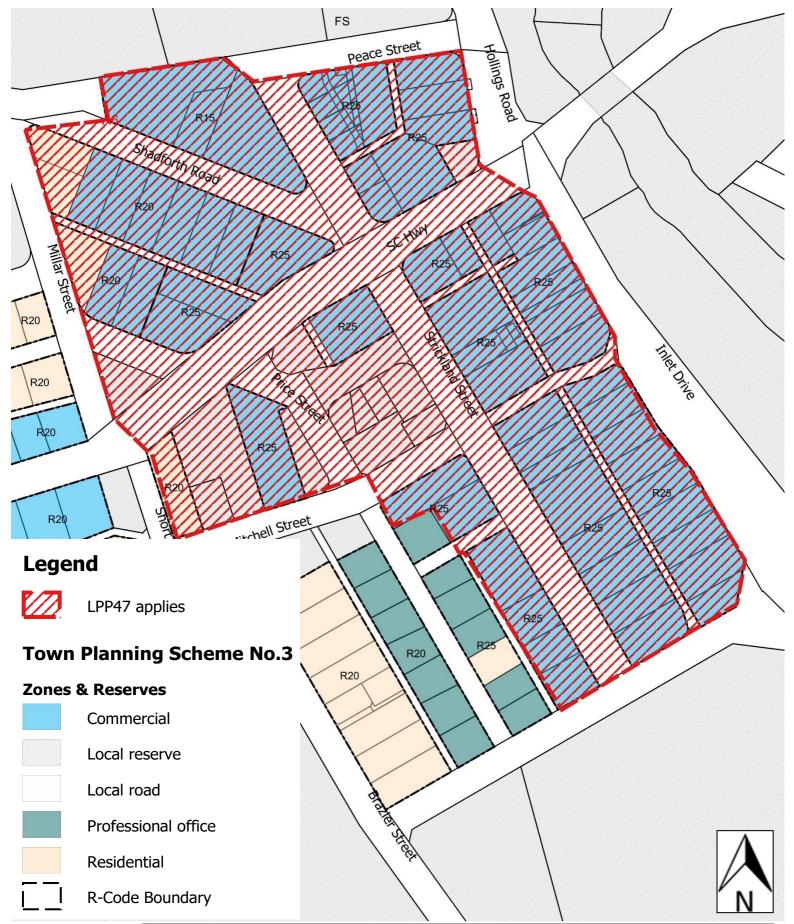
When considering applications for development approval in the town centre, the local government will have regard to:

- any relevant provisions contained in the Scheme;
- relevant legislative requirements;
- relevant State Planning Policies, Development Control Policies and Planning Bulletins published by the Western Australian Planning Commission;
- any relevant local planning policy;
- the nature of the proposed development;
- the number of employees likely to be employed on site;
- the anticipated demand for employer, employee, customer, visitor and resident bicycle parking;
- the orderly and proper planning of the locality;
- Austroads Part 14 Bicycles; and
- this Policy.

Related Policies	Town Planning Scheme Policy No. 15 Townscape Policy
	Town Planning Scheme Policy No. 17.1 Alfresco Dining & Trading in
	Public Places
	Town Planning Scheme Policy No. 26.1 South Coast Highway
	Commercial Developments
	Town Planning Scheme Policy No. 31 Commercial Strategy
Related Procedures	Planning and Development (Local Planning Schemes) Regulations
and Documents	2015
Adopted	Adopted 21 <sup>st</sup> April 2020.

SOD File Ref:

8 | Page



#### FIGURE 1

## LOCAL PLANNING POLICY NO.47 - TOWN CENTRE PARKING & SUSTAINABLE TRANSPORTATION



Produced by Shire of Denmark.

Whilst all care has been taken, no responsibility shall be taken for any omissions or errors in this documentation.

Please advise the Shire of Denmark of any errors or omissions in this document. Digital Cadastral Data Supplied by the Western Australian Land Information Authority.