

BUILDING BUSHFIRE RESILIENCE IN THE GREAT SOUTHERN















Shire of Denmark, City of Albany, Shire of Plantagenet



Building bushfire resilience in communities – National strategy for disaster resilience

- "State governments and municipal councils to adopt increased or improved protective management, emergency management and advisory roles."
- Strive to recognize and understand the risks disasters pose to their own and their communities interests.
- Leaders drive development of partnerships and networks to build resilience at government, business, neighborhood and community levels.





What is the "Building Resilience In the Great Southern" [BRIGS] Project?

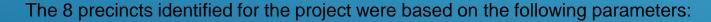
- The Western Australian and Commonwealth governments have a National Partnership Agreement for Natural Disaster Resilience that delivers the National Disaster Resilience Program (NDRP).
- Application was submitted to the NDRP to fund the three local governments to enhance the evacuation planning and bushfire risk mitigation strategies over 8 precincts.
- Aimed to implement sustained resilience or disaster mitigation strategies that directly benefit the WA community.
- This project reduces identified risks and closes capability gaps, in an effort to reduce future post-disaster funding needs.
- This project aided in the development of a rigorous physical risk mitigation program where possible and develops a greater understanding of bushfire risk in the community.



What is the "Building Resilience In the Great Southern" [BRIGS] Project?

8 precincts in 3 LGA's

- Goode Beach (CoA);
- Little Grove and Big Grove(CoA);
- Bayonet Head(CoA);
- Peaceful Bay (SoD);
- Ocean Beach (SoD);
- Weedon Hill (SoD);
- Kendenup (SoP); and
- Mount Barker Hill (SoP).



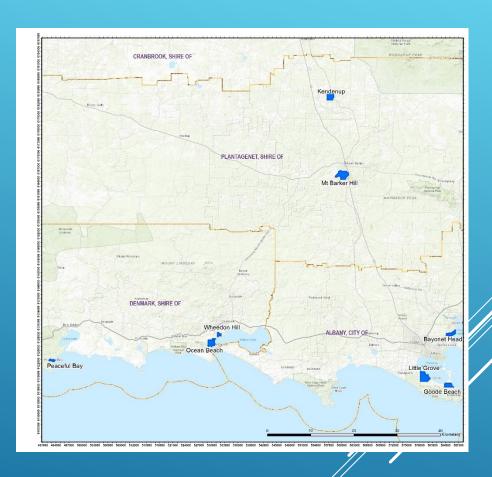
- High fuel loads and extreme bushfire risks;
- Limited access and egress for the communities to evacuate (one-way access);
- High population density in summer (extreme risk) period
- Legacy planning issues. Communities not consistent with the current SPP 3.7



What is the "Building Resilience In the Great Southern" [BRIGS] Project?

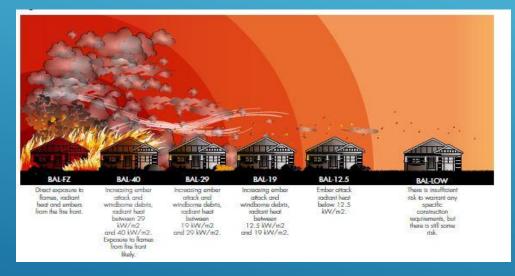
Key processes

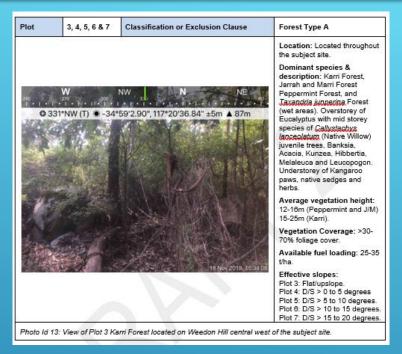
- Applying a AS3959 BAL contouring methodological to define and map bushfire risks to our communities.
- CSIRO Spark modelling
- Identification of vulnerable communities where evacuation may be compromised.
- Identifying areas for possible community refuge.
 Develop Works Programs and treatment schedules with priorities developed.
- Review of gazetted fire notice in each LGA.
- Stakeholder engagement DBCA, WCWA, DFES, LGA, DoEd,
- Public consultation during project (in precinct, public sessions and post project through implementation).



AS3959-2018 Measures Bushfire Fuels

- AS3959 provides a measure of radiant heat flux (impact) on a building.
- AS3959 is also used as a planning tool to measure bushfire risk.
- Uses a classification system according to vegetation structure.



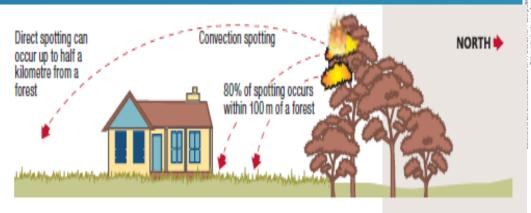




AS3959-2018 Measures Bushfire Fuels

- Once vegetation structure and slope is classified uses a matrix to determine the impact of bushfire onto a building or subject site.
- Fire Danger Index (FDI) of 80.





AS 3959:2018

TABLE 2.5
DETERMINATION OF BUSHFIRE ATTACK LEVEL (BAL)—FDI 80 (1090 K)

			BALs				
Vegetation	BAL—FZ	BAL-40	BAL—29	BAL—19	BAL-12.5		
classification	Distance (m) of the site from the predominant vegetation class						
	All upslopes and flat land (0 degrees)						
A. Forest	<16	16-<21	21-<31	31-<42	42-<100		
B. Woodland	<10	10-<14	14-<20	20-<29	29-<100		
C. Shrubland	<7	7-<9	9-<13	13-<19	19-<100		
D. Scrub	<10	10-<13	13-<19	19-<27	27-<100		
E. Mallee/Mulga	<6	6–<8	8-<12	12-<17	17-<100		
F. Rainforest	<6	6–<9	9-<13	13-<19	19-<100		
G. Grassland	<6	6-<8	8-<12	12-<17	17-<50		
	Downslope >0 to 5 degrees						
A. Forest	<20	20-<27	27-<37	37-<50	50-<100		
B. Woodland	<13	13-<17	17-<25	25-<35	35-<100		
C. Shrubland	<7	7-<10	10-<15	15-<22	22-<100		
D. Scrub	<11	11-<15	15-<22	22-<31	31-<100		
E. Mallee/Mulga	<7	7-<9	9-<13	13-<20	20-<100		
F. Rainforest	<8	8-<11	11-<17	17-<24	24-<100		
G. Grassland	<7	7-<9	9-<14	14-<20	20-<50		
	Downslope >5 to 10 degrees						
A. Forest	<26	26-<33	33-<46	46-<61	61-<100		
B. Woodland	<16	16-<22	22-<31	31-<43	43-<100		
C. Shrubland	<8	8-<11	11-<17	17-<25	25-<100		
D. Scrub	<12	12-<17	17-<24	24-<35	35-<100		
E. Mallee/Mulga	<7	7-<10	10-<15	15-<23	23-<100		
F. Rainforest	<11	11-<15	15-<22	22-<31	31-<100		
G. Grassland	<8	8-<10	10-<16	16-<23	23-<50		
	Downslope >10 to 15 degrees						
A. Forest	<33	33-<42	42-<56	56-<73	73-<100		
B. Woodland	<21	21-<28	28-<39	39-<53	53-<100		
C. Shrubland	<9	9-<13	13-<19	19-<28	28-<100		
D. Scrub	<14	14-<19	19-<28	28-<39	39-<100		
E. Mallee/Mulga	<8	8-<11	11-<18	18-<26	26-<100		
F. Rainforest	<14	14-<19	19-<28	28-<39	39-<100		
G. Grassland	<9	9-<12	12-<18	18-<26	26-<50		
	Downslope >15 to 20 degrees						
A. Forest	<42	42-<52	52-<68	68-<87	87-<100		
B. Woodland	<27	27-<35	35-<48	48-<64	64-<100		
C. Shrubland	<10	10-<15	15-<22	22-<31	31-<100		
D. Scrub	<15	15-<21	21-<31	31-<43	43-<100		
E. Mallee/Mulga	<9	9-<13	13-<20	20-<29	29-<100		
F. Rainforest	<18	18-<25	25-<36	36–<48	48-<100		
G. Grassland	<10	10-<14	14-<21	21-<30	30-<50		

www.standards.org.au © Standards Australia

How do we get people out

"Bushfire fatality data from 260 fire events from 1901 to 2011 analysed by CSIRO, shows that whilst late evacuation represents the primary activity taken at the time of death, there is a rising trend of fatalities occurring within structures (sheltering in place)"

Need to:

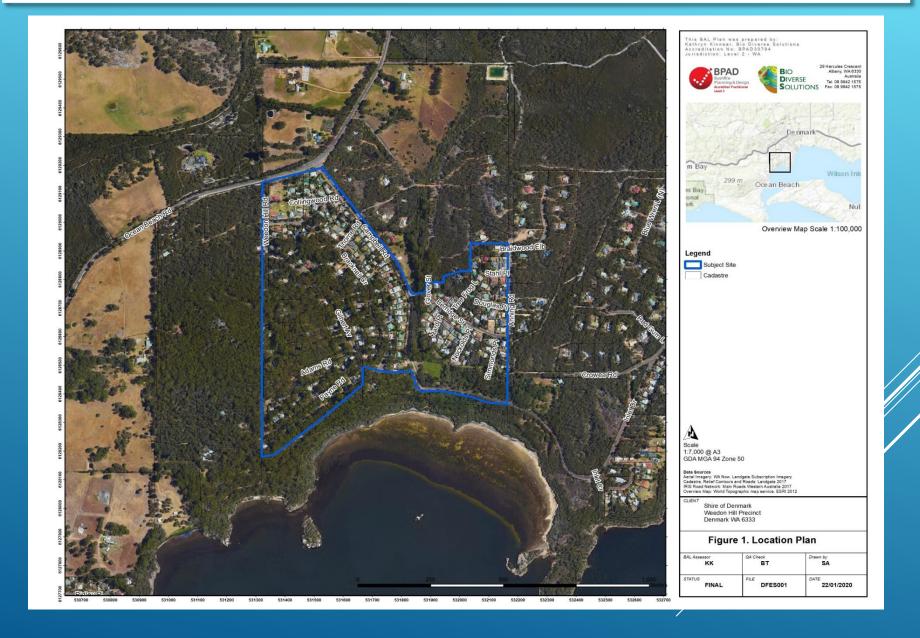
- Examine evacuation travel times and routes.
 Bring together studies already done and build on what we don't know.
- If route justified do we have community refuge?
- Is our community prepared?
- Summer visitors prepared? Absentee land owners?



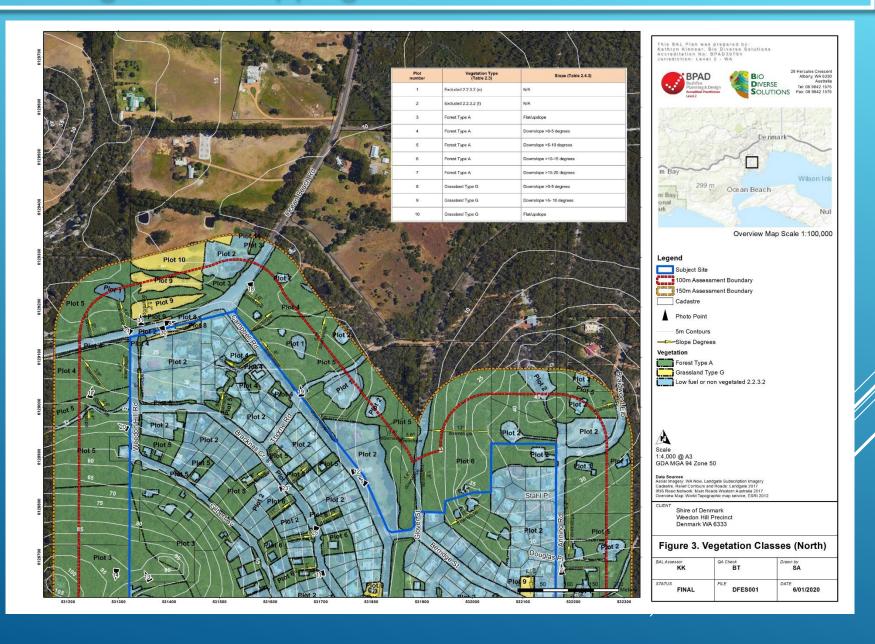




Weedon Hill Precinct



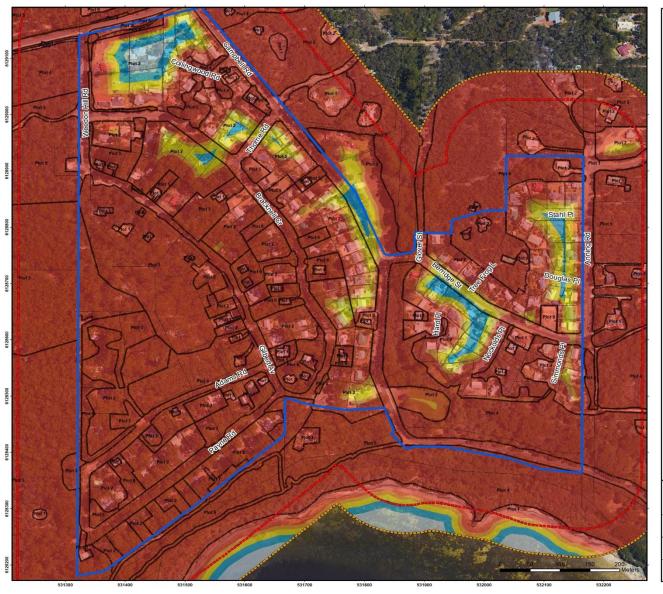
Vegetation Mapping Weedon Hill Precinct to AS3959

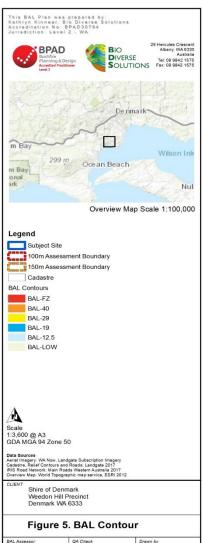


Vegetation Mapping Weedon Hill Precinct to AS3959



BAL Contour Plan – Weedon Hill Precinct





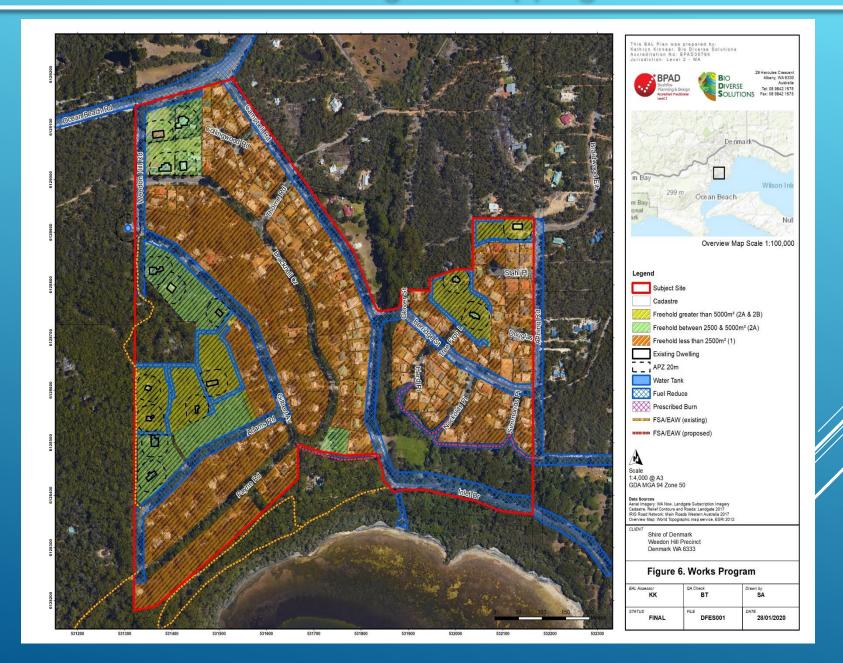
DFES001

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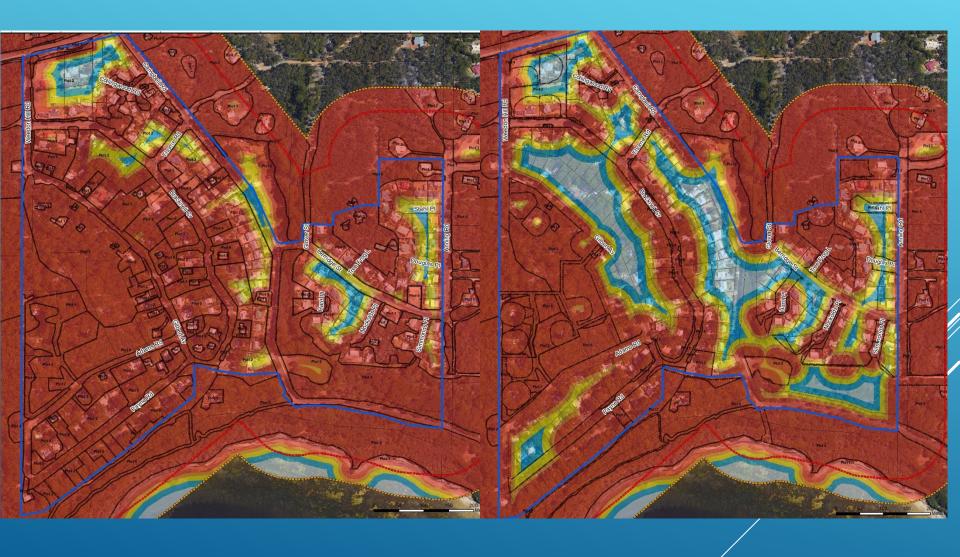
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FINAL

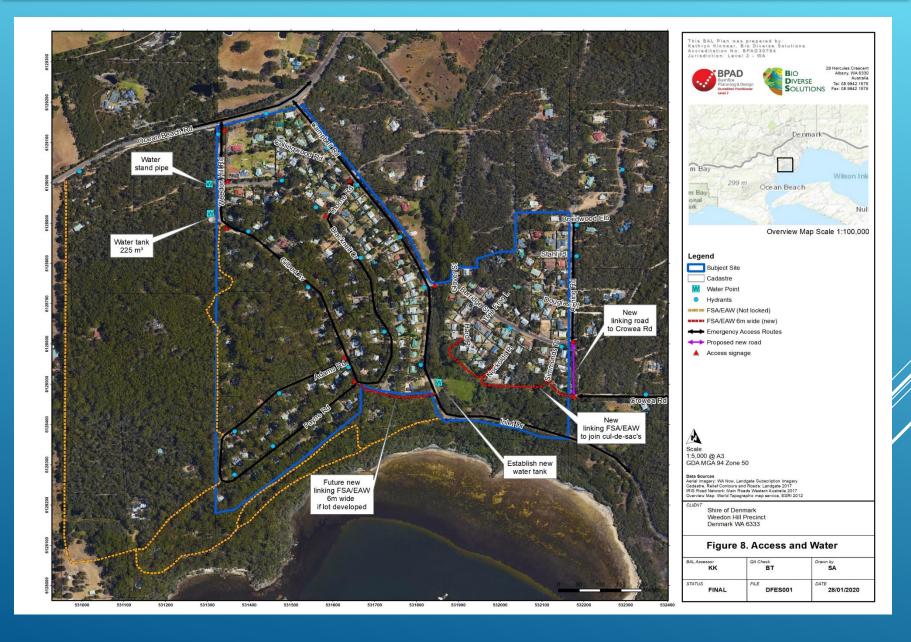
Works Program Mapping



BAL Contour Plan Pre & Post Program of Works

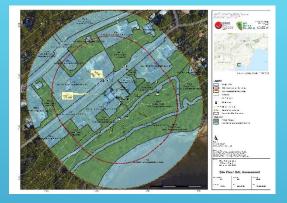


Access and Water



Program of Works

- Applying the SoD Fire Management Notice to the precinct on private property
- Retrofitting buildings within the precinct to BAL and AS3959.
- Undertake individual BAL assessments on dwellings to install a compliant APZ associated with BAL-29 or less and AS3959 setbacks/APZ area..
- Undertake systematic review of the FMN
- Retrofitting buildings within the precinct to BAL and AS3959.
- Mechanical fuel reduction in road reserves in Emergency Access Routes to assist in safe evacuation and egress into and exiting the precinct.
- Government agencies and private land owners (larger special residential lots) to consider small, cool burns to assist reduction of fuel loads on private property/reserves and managing of fuels adjacent to other residents
- A regular maintenance regime on all internal public roads, mowing verges, trimming overhead branches and all powerlines.
- Linking future public roads, assigning Emergency Access Routes, Emergency Access Ways and Fire Service Access Routes for assisting in rapid flow of traffic in a bushfire emergency.
- Upgrading and/or maintaining access to a minimum of trafficable standards and ensuring turnaround areas are provided to WAPC guidelines technical standards.
- Investigate through Mitigation Activities Funding arrangements (MAF) opportunities to link the public road network.
- Linking public roads Anning Road to Crowea; Payne to Inlet Drive, widen access to Wilson Inlet.



Project BAL Build



low much does it really cost to build homes that will survive bushfire

A new West Australian study by Kathryn Kinnear (Bio Diverse Solutions) and Julie de Jong (H + H Architects), Project BAL Build, has sought to address the misinformation and confusion about the control building by building significant between



Water.. Do we have it when we need it?

Precinct-o	Water- infrastructure¤	Capacityo	Location	Comments
Weedon·Hill¤	1-service·Tank¤	225m3=		Mains-Supply-¶ Maintains-Hydrant-pressure- Residential-Supply¤

- Water sources into the precinct are via a pipe and gravitated tank network into the reticulated scheme pipe and hydrant network.
- As power outages are anticipated it can be assumed these primary sources may be unavailable during a large fire event.
- A model for water supply for bushfire preparedness is outlined in the proposed PACE model below:

PACE

Primary: Weedon Hill Standpipe, Hydrants in street reserves

Alternative: Ocean beach Fire Shed, 50,000L via roof top capture. Shire depot 150,000L via roof top capture.

Contingency: New strategic tank located in Shire reserve along Campbell Road filled from local hydrant in Reserve 32279

Emergency: Wilson Inlet





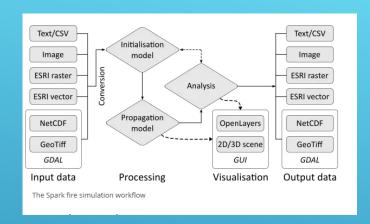


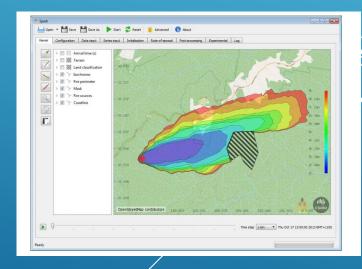
CSIRO SPARK Modelling



SPARK is s system developed by CSIRO that enables the simulation of hours of fire spread at a landscape scale.

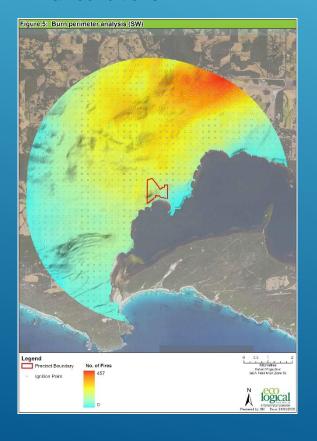
- System based on a level set propagation model allowing simulation of any number of distinct fire fronts.
- BRIGS used SPARK to assess the likelihood and consequence of bushfire attack on life and property.
- Undertaken on each precinct for
 - Landscape risk how large is the bushfire catchment of the precinct;
 - Locality risk quantity and degree of the bushfire hazard;
 - Building risk AS3959 to assess amount of buildings at risk; and
 - Analysis of evacuation and refuge options safer place options within the precinct based on a radiant heat flux of ≤.10kW/m².

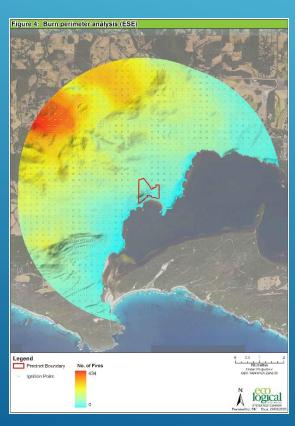


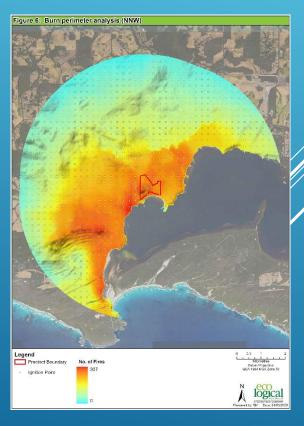


CSIRO – SPARK burn perimeter analysis

- The precinct is most at risk from fires spreading under an NNW wind;
- Fires in the landscape have the potential to be very fast moving, when burning in grassy vegetation; and
- The modelled fast-moving grass fires have the potential to cut off Ocean Beach Road very quickly, thereby highlighting that offsite evacuation may not be appropriate for the precinct under all conditions.

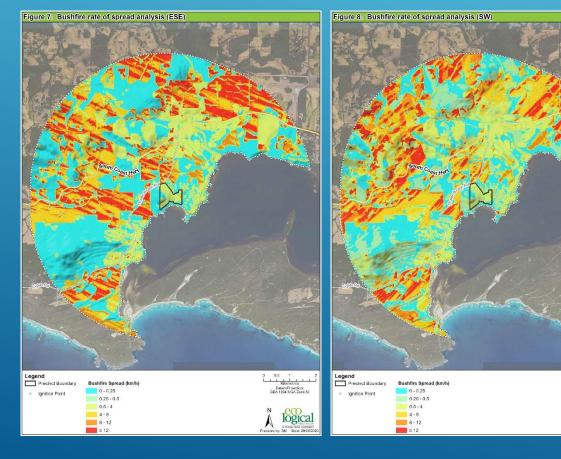


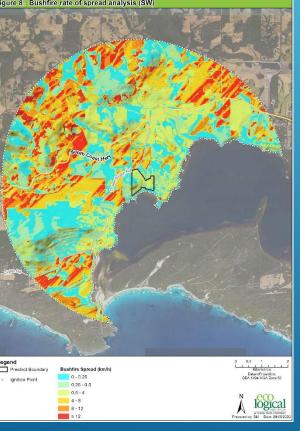


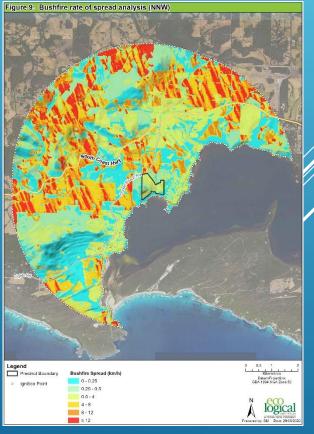


CSIRO – SPARK bushfire rate of spread analysis

- Assesses the potential bushfire spread and speed from different bushfire attack scenarios.
- Provides insights into the potential time to impact of assets within the precinct as well as the road network providing access.
- Fast 'bands' related to the wind direction, topography of the land and grassland vegetation.
- Fast-moving grass fires (≥12 km/h) modelled have the potential to cut off roads very quickly, offsite evacuation may not be appropriate for the precinct under all conditions.

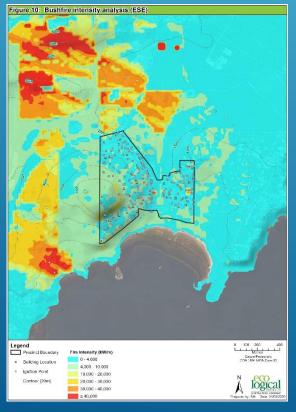


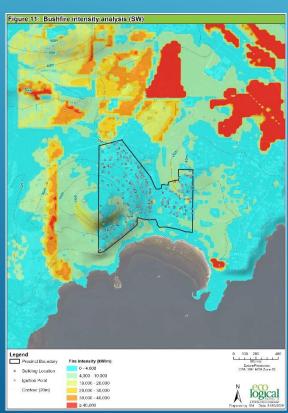


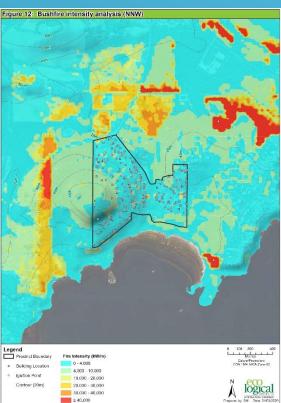


Locality risk for the Precinct

- To assess the quantity and degree of bushfire hazard in the immediate locality of the buildings associated with the precinct as a measure of the increased potential for more severe bushfire attack.
- Fires spreading under an NNW wind have the highest modelled intensities at the precinct boundary to the north.
- Fires spreading under a SW wind are also are modelled to potentially expose buildings within the
 precinct to high bushfire intensity as a result of connectivity of forest vegetation west of the precinct on
 Weedon Hill, deep into the centre of the precinct itself.
- In general terms, the results indicate that the highest locality risks to the precinct are fires spreading under NNW winds.







Building risk assessment

- The majority of buildings within the precinct (approx. 87%) occur within areas potentially subject to BAL-FZ (i.e. flame zone) and no buildings were rated as BAL-LOW attributable to the large amount of forest vegetation within and surrounding the precinct
- Regular maintenance of vegetation on private properties as per requirements of all private property owners under the Shire of Denmark 2019/2020 Firebreak and Fuel Management Notice (SoD 2019) and fuel reduction along road reserves would likely result in a major reduction of building risk.

BAL Rating	Number of buildings	% of Buildings
BAL-FZ	178	87.3%
BAL-40	13	6.4%
BAL-29	12	5.9%
BAL-19	1	0.5%
BAL-12.5	0	0
BAL-LOW	0	0
BAL-LOW (100-300 m from hazard)	0	0
Grand Total	204	100%



Analysis of evacuation and refuge options

- Early evacuation from the precinct to the Denmark townsite is likely to be the safest option available to residents and visitors.
- Potential impact from bushfire on access routes, early evacuation, well in advance of a bushfire is recommended
- Consideration should be given to advising residents and visitors to pre-emptively relocate from the precinct during Extreme or Catastrophic Fire Danger Ratings (FDRs) or if there is an out of control bushfire within 20 km on a Severe or Very High FDR day.







On-precinct evacuation

- No area located within the precinct on public land is suitable for a community refuge.
- Early evacuation to Denmark, well in advance of a bushfire is strongly recommended.
- Houses not built to AS3959 are not considered a safe sheltering option.
- Homeowners need awareness of the bushfire risk they are exposed to and comply with the Shire of Denmark 2019/2020 Annual Bush Fire Mitigation Notice (SoD 2019).
- Residents should be encouraged to prepare their own bushfire survival plan.





IN A BUSHFIRE EVERY FIVE MINUTES COUNTS ESPECIALLY YOUR NEXT FIVE MINUTES





Notice is hereby given to all owners and/or occupiers of land within the Shire of Denmark that pursuant to the powers conferred in Section 3.0 of the Bush Fires Act 1954. Whos is a accordance with this notice must be carried out before the 1st day of December each year, or within 14 days of becoming the owner or occupier of land if after this date. All work specified in this Notice is to be ned up to, and including, the 30th day of April in the following calendar year

For the purpose of this Notice the following definitions apply

Alternative Fire Management Arrangement includes a Variation as defined in Requirement 9 of this Notice, a Bushfire Management Plan, Bushfire Management Statement or Fuel Load Management Plan approved by the Shire of Denmark to reduce and mitigate fire hazards within a particular subdivision, lot or other area of land anywhere in the Shire of Denmark.

Asset Protection Zone (APZ) is a fuel reduced area surrounding a building, or an asset of value, whether sidential, commercial, industrial or environmental as outlined in Requirement 8 of this docum Authorised Officer means an employee of the Shire of Denmark appointed as a Bush Fire Control Officer pursuant to the powers conferred in Section 38 of the Bush Fires Act 1954.

Bush Fire Control Officer means an appointed and authorised person under the Bush Fires Act

Low Fuel Boundary Access (LFBA) means a strip or area of ground, not less than 6 metres wide with Construct occurring the construction of the co metres (20 metres long and 6 metres wide) and not terminate or lead to a dead end without provision for egress to a safe place or a cleared turn around of a 10 metre radius.

Fire and Burning Information Booklet is the information booklet included with this Notice that forms pa

Flammable Material means any plant, tree, grass, substance, object or material that may, or is likely to catch fire and burn, or any other material deemed by an Authorised Officer to be capable of combustion. Fuel Depot / Fuel Storage Area means an area of land, a building or structure where fuel, ie (petrol, diesel, kerosene, liquid gas or any other fossil fuel) is kept in any container or manne

Fuel Load is any combustible material on the property inclusive of, but not limited to, litter, leaves, twigs, trees and bark whether dead or alive, in isolation or clusters that, in the opinion of an Authorised Officer, is likely to fuel a fire. A litter depth of 5mm from the top of the layer to the mineral earth beneath is indicative of approximately 2.5 tonnes per hectare. A litter depth of



ARE YOU BUSHFIRE READY?

Cost

Community cost post fire: Trauma,
 Re-establishment costs and time to rebuild.

"Canberra suffered not just economic loss but significant social devastation. The first person to suffer from the smoke was a 61-year old man in Duffy. He died of asphyxiation fighting the fire in his backyard. Tragically there were also three more to follow, among them an 83-year-old woman and a 37-year-old woman. Many people were affected by depression, particularly those who had lost their homes in the fires. The community began to question the lack of preparation for the fires and the total confusion at the time."

- LGA recovery cost: rebuilding, cost to government.
- Personal cost: trauma and rebuilding.





The red indicates the families and homes destroyed in Duffy



Stakeholder assistance..

Priority and ranking No	Implementation Action	Agency
1	Assist with funding options to private landowners to retrofitting dwellings to BAL and AS3959.	DFES/SEMC & DoHA (fed)
2	Assist with funding options/mechanism through provision of advice to the LGA and private landowners to undertake individual BAL assessments on dwellings to install a compliant APZ associated with BAL-29 or less (where able to achieve) and AS3959 setbacks/APZ area.	DFES/SEMC & DoHA
3	Investigate options for construction of community refuge building within the precinct and associated vegetation management. Federal assistance may be required.	DFES/SEMC & DoHA (fed)
4	Consideration to updating the DFES Homeowner's Bushfire Survival Manual (DFES 2014) or similar public available information to assist with current public available information and dissemination from the LGA.	DFES
5	Encourage residents to prepare their property pre-season and inform them of their evacuation and refuge options (i.e. off-precinct, in future precinct refuge building or locations, and at their house) and the risk of late evacuation	DFES
6	Investigate the possibility of establishing a Community Fire Unit for the precinct similar to the New South Wales Community Fire Unit initiative (Lowe 2008, NSWFR 2020).	DFES
7	LEMC to assist with Investigation of options for the construction or designation of a Community Fire Unit (or safer place) building and associated vegetation management.	LEMC
8	Continue to undertake vegetation management to 20m APZ (low fuel) around all water infrastructure within the precinct as shown on Figure 8. Seek adjacent neighbour compliance to meet 20m protection zone where applicable.	WCWA
9	WCWA assist the LGA by providing baseline mapping of water supply to the precinct/greater town to assist with planning, mitigation and suppression activities.	WCWA
10	DPLH assist through provisions of advice to the LGA with planning strategies and schemes to ensure that SPP3.7 is applied consistently throughout the precinct.	DPLH

Building bushfire resilience in communities – National strategy for disaster resilience

- "State governments and municipal councils to adopt increased or improved protective management,
 emergency management and advisory roles."
- Strive to recognize and understand the risks disasters pose to their own and their communities interests.
- Leaders drive development of partnerships and networks to build resilience at government, business,
 neighborhood and community levels.
- We have local, state and federal government listening....
- This is your community/precinct and the bushfire risks affect you....





Where to from here...

- How to establish Asset Protection Zones and biological values – talks with the community.
- Stakeholder working groups from established BRIGS group.
- Bushfire ready group developed.
- Mitigation Activities funding priorities.
- Fire control notice review.
- Continue engaging with community/precinct.



Photo: R.Hedderwick, 2020











Where to from here..lets talk about it its your community..

- Questions
- Suggestions
- Funding options
- Bushfire ready groups
- Stakeholders not considered?
- Next steps from Shire Of Denmark
- Next fire season 2020/21 preparations
- Feedback on the project













